AMENDED IN ASSEMBLY JUNE 21, 2007 AMENDED IN SENATE MAY 24, 2007 AMENDED IN SENATE MAY 2, 2007 AMENDED IN SENATE MARCH 29, 2007

SENATE BILL

No. 518

Introduced by Senator Migden

February 22, 2007

An act to add Article 1.5 (commencing with Section 224.70) to Chapter 2 of Part 1 of Division 2 of the Welfare and Institutions Code, relating to juveniles.

LEGISLATIVE COUNSEL'S DIGEST

SB 518, as amended, Migden. Juveniles: Youth Bill of Rights.

(1) Existing law authorizes a peace officer to take a minor that the officer has reasonable cause to believe is within the jurisdiction of the juvenile court, either as a dependent child or as a ward of the court, into temporary custody without a warrant, as specified. Existing law provides procedures for processing the minor thereafter. Existing law requires the release within 48 hours of a minor who is taken into temporary custody by a peace officer or probation officer, as specified, unless a petition to declare him or her a dependent child or ward of the court has been filed. Existing law requires the juvenile court, upon the appearance of a minor at a detention hearing, to inform the minor, and his or her parents or guardians, of the reasons why the minor was taken into custody, the nature of the juvenile court proceedings, and their right to representation by counsel.

This bill would enact the "Youth Bill of Rights" in connection with children in the custody of the Department of Corrections, Division of

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Juvenile Facilities, or a local juvenile facility, as defined youth confined in a juvenile facility or an adult facility housing youth. The bill would enumerate 15 various specific rights. The bill would require each facility of the Division of Juvenile Facilities and each local every juvenile facility and adult facility to provide each-child youth who is placed in the facility with an age and developmentally appropriate orientation that includes an explanation and a copy of the rights, and would require a-local juvenile facility to post a listing of the rights. The bill would require the Division of Juvenile Facilities and local all juvenile and adult facilities to provide care, placement, and services to children youth in their custody without discriminating on the basis of actual or perceived race, ethnic group identification, ancestry, national origin, color, religion, sex, sexual orientation, gender identity, mental or physical disability, or HIV status. The bill would require the Office of the Ombudspersons of the Division of Juvenile Justice to take various actions in connection with the rights, including disseminating information, investigating complaints, providing information regarding complaints it does not investigate, compiling data and making it available to the Legislature, and providing a toll-free telephone number. The bill would create the Office of Ombudsperson in the Corrections Standards Authority, and would require that office to perform the same responsibilities in connection with youth in local juvenile facilities as those described above for the Office of the Ombudspersons of the Division of Juvenile Justice. The bill would further require that office the Ombudspersons of the Division of Juvenile Justice, in consultation with specified groups, to develop standardized, age-appropriate information in connection with these rights by July 1, 2008. The bill would require certain state and local employees to be trained on the right of-a child youth in custody to have fair and equal access to all available services, placement, care, treatment, and benefits, as specified. The bill would require the Department of Corrections and Rehabilitation to adopt regulations to implement and monitor compliance with these provisions. The bill would require each facility of the Division of Juvenile Facilities and each local juvenile facility to adopt a policy prohibiting harassment and discrimination in conformance with these provisions. By increasing the duties of local agencies, this bill would impose a state-mandated local program.

(2) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

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This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
 - (a) Wards in the custody of the Department of Corrections and Rehabilitation, Division of Juvenile Facilities, and youth in local juvenile
- 6 (a) Youth confined in juvenile facilities or adult facilities are
 7 harmed by discrimination based on actual or perceived race, ethnic
 8 group identification, ancestry, national origin, color, religion, sex,
 9 sexual orientation, gender identity, mental or physical disability,
 10 or and HIV status.
 - (b) Youth are placed in the custody of the Division of Juvenile Facilities in order to provide them an opportunity for rehabilitation. Rehabilitation
 - (b) Youth are detained in juvenile facilities, adult facilities, or nonsecure shelter settings pending the filing and resolution of juvenile court cases or pending transfer to other facilities, programs, or placements.
 - (c) Youth are committed to the Division of Juvenile Facilities or other juvenile facilities in order to provide them an opportunity for rehabilitation. These rehabilitation opportunities shall include the provision of educational, therapeutic, and other necessary services to ensure that these youth can become successful and productive members of their communities.
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- (d) All-children in juvenile youth confined in juvenile facilities
 or adult facilities have the constitutional right to a safe and secure
 environment.
 - (d) The Division of Juvenile Facilities is
- 29 (e) All Division of Juvenile Facilities and local facilities are 30 committed to treating all people with dignity, respect, and

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consideration and demonstrating behavior which is fair, honest, and ethical.

(e)

- (f) There is a need to inform youth in the custody of the Division of Juvenile Facilities and local juvenile confined in juvenile or adult facilities about their rights and to train officers about their legal responsibilities.
 - (f)
- (g) Initial and ongoing training for county juvenile correctional facility officers, state juvenile correctional officers and administrators, Corrections Standards Authority staff, and juvenile probation officers is crucial to enable all persons involved in providing care, rehabilitation, and treatment services to children in juvenile facilities to fulfill their responsibilities to provide safe and nondiscriminatory environments.
- SEC. 2. Article 1.5 (commencing with Section 224.70) is added to Chapter 2 of Part 1 of Division 2 of the Welfare and Institutions Code, to read:

Article 1.5. Youth Bill of Rights

- 224.70. For the purposes of this article:
- (a) "Camp" means a juvenile camp, ranch, forestry camp, or boot camp established in accordance with Section 881 of the Welfare and Institutions Code, to which minors made wards of the court on the grounds of fitting the description in Section 602 of the Welfare and Institutions Code may be committed.
- (b) "Child" means a person under 18 years of age, and includes a person under 18 years of age whose case is under the jurisdiction of the adult criminal court.
- (c) "Committed" means placed in a jail or juvenile facility pursuant to a court order for a specific period of time, independent of, or in connection with, other sentencing alternatives.
- (d) "Juvenile facility" means a juvenile hall, juvenile home, ranch or camp, forestry camp, regional youth education facility, boot camp, or special purpose juvenile hall.
- (e) "Juvenile hall" means a county facility designed for the reception and temporary care of minors detained in accordance with the provisions of this chapter.

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(f) "Regional facility" means a facility serving two or more counties operated pursuant to a memorandum of understanding or a joint powers agreement identifying the terms, conditions, rights, responsibilities, and financial obligations of all parties.

- (g) "Special purpose juvenile hall" means a county facility used for the temporary confinement of a minor, not to exceed 96 hours, prior to transfer to a full-service juvenile facility or release.
- (a) "Adult facility" means a facility that is operated, or contracted for, by a state or local agency for the purpose of the detention or imprisonment of adults under the jurisdiction of a criminal court.
- (b) "Committed" means placed in a jail or juvenile facility pursuant to a court order, independent of, or in connection with, other sentencing alternatives.
- (c) "Detained" means held in secure confinement in a juvenile or adult facility pending filing or resolution of a juvenile court case or pending transfer to other facilities, programs, or placements.
- (d) "Extended family members" mean any adult related to the youth by blood, adoption, or marriage, and any adult who has an established familial or mentoring relationship with the youth, including, but not limited to, godparents, clergy, teachers, neighbors, and family friends.
- (e) "Juvenile facility" means a place of confinement that is operated, or contracted for, by a county or state agency, for the purpose of the detention or commitment of youth who are taken into custody and alleged to be within the description of Section 601 or 602 or are adjudged to be a ward of the court.
 - (f) "Youth" means any of the following:
 - (1) A person under 18 years of age.
- (2) A person over 18 years of age who is under the jurisdiction of the juvenile court.
- (3) A person under 18 years of age whose case is in the adult criminal court system as a result of any of the following:
- (A) After a finding that he or she is not a fit and proper subject to be dealt with under juvenile court law.
- (B) After being charged directly in a court of criminal jurisdiction.
- (C) After being transferred to a court of criminal jurisdiction under Section 707.01 of the Welfare and Institutions Code.

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224.71. It is the policy of the state that all youth confined in a juvenile facility, or an adult facility housing youth, shall have the following rights:

- (a) To live in a safe, healthy, and clean environment conducive to treatment and rehabilitation and where they are treated with dignity and respect.
- (b) To be free from physical, sexual, emotional, or other abuse, or corporal punishment.
- (c) To receive adequate and healthy food and water, sufficient personal hygiene items, and clothing that is adequate and clean.
- (d) To receive adequate and appropriate medical, dental, vision, and mental health services.
- (e) To refuse the administration of psychotropic and other medications consistent with applicable law or unless immediately necessary for the preservation of life or the prevention of serious bodily harm.
- (f) To not be searched for the purpose of harassment or humiliation or as a form of discipline or punishment.
- (g) To maintain frequent and continuing contact with parents, guardians, siblings, children, and extended family members, through visits, telephone calls, and mail.
- (h) To make and receive confidential telephone calls, send and receive confidential mail, and have confidential visits with attorneys and their authorized representatives, ombudspersons and other advocates, holders of public office, state and federal court personnel, and legal service organizations.
- (i) To have fair and equal access to all available services, placement, care, treatment, and benefits, and to not be subjected to discrimination or harassment on the basis of actual or perceived race, ethnic group identification, ancestry, national origin, color, religion, sex, sexual orientation, gender identity, mental or physical disability, or HIV status.
- (j) To have regular opportunity for age-appropriate physical exercise and recreation, including time spent outdoors.
- (k) To contact attorneys, ombudspersons and other advocates, and representatives of state or local agencies, regarding conditions of confinement or violations of rights, and to be free from retaliation for making these contacts or complaints.
- (1) To participate in religious services and activities of their 40 choice.

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(m) To not be deprived any of the following as a disciplinary measure: food, contact with parents, guardians, or attorneys, sleep, exercise, education, bedding, access to religious services, a daily shower, a drinking fountain, a toilet, medical services, reading material, or the right to send and receive mail.

- (n) To receive a quality education that complies with state law, to attend age-appropriate school classes and vocational training, and to continue to receive educational services while on disciplinary or medical status.
 - (o) To attend all court hearings pertaining to them.

- (p) To have counsel and a prompt probable cause hearing when detained on probation or parole violations.
- (q) To make at least two free telephone calls within an hour after initially being placed in an adult or juvenile facility following an arrest.
- 224.72. (a) Every juvenile facility and adult facility shall provide each youth who is placed in the facility with an age and developmentally appropriate orientation that includes an explanation and a copy of the rights of the youth, as specified in Section 224.71, and that addresses the youth's questions and concerns.
- (b) Juvenile facilities shall post a listing of the rights provided by Section 224.71 in a conspicuous location. The Office of the Ombudspersons of the Division of Juvenile Justice shall design posters and provide the posters to each Division of Juvenile Facilities facility subject to this subdivision. The posters in facilities of the Division of Juvenile Facilities shall include the toll-free telephone number of the Office of the Ombudspersons of the Division of Juvenile Justice.
- 224.73. All juvenile facilities and adult facilities shall ensure the safety and dignity of all youth in their care and shall provide care, placement, and services to youth without discriminating on the basis of actual or perceived race, ethnic group identification, ancestry, national origin, color, religion, sex, sexual orientation, gender identity, mental or physical disability, or HIV status.
- 224.74. (a) The Office of the Ombudspersons of the Division of Juvenile Justice shall do all of the following:
- 38 (1) Disseminate information on the rights of children and youth 39 in the custody of the Division of Juvenile Facilities, as provided 40 in Section 224.71, and the services provided by the office.

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(2) Investigate and attempt to resolve complaints made by or on behalf of youth in the custody of the Division of Juvenile Facilities, related to their care, placement, or services, or in the alternative, refer appropriate complaints to another agency for investigation.

- (3) Notify the complainant in writing of the intention to investigate or the decision to refer the complaint to another agency within 15 days of receiving the complaint. If the office declines to investigate a complaint, the office shall notify the complainant of the reason for this decision.
- (4) Update the complainant on the progress of the investigation and notify the complainant in writing of the final outcome, steps taken during the investigation, basis for the decision, and any action to be taken as a result of the complaint.
- (5) Document the number, source, origin, location, and nature of complaints.
- (6) Provide a toll-free telephone number for the Office of the Ombudspersons of the Division of Juvenile Justice.
- (7) Compile and make available to the Legislature and the public all data collected over the course of the year, including, but not limited to, the number of contacts to the toll-free telephone number, the number of complaints made, the number of investigations performed by the office, the number of referrals made, the issues complained about, the number of sustained complaints, the actions taken as a result of sustained complaints, and the number of unresolved complaints, including the reasons the complaints could not be resolved.
- (b) There shall be in the Corrections Standards Authority an Office of the Ombudsperson responsible for receiving, investigating, and responding to complaints by, or on behalf of, youth confined in local juvenile facilities regarding violations of the rights provided by Section 224.71. With regard to youth detained or committed to juvenile facilities administered by county agencies, or under contract with county agencies to provide detention or rehabilitation services, the Office of the Ombudsperson in the Corrections Standards Authority shall have the same responsibilities to disseminate information and investigate and resolve complaints as the Office of the Ombudspersons of the Division of Juvenile Justice pursuant to this section.

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(c) (1) The Office of the Ombudspersons of the Division of Juvenile Justice, in consultation with the Chief Probation Officers of California, youth advocate and support groups, and groups representing children, families, children's facilities, and other interested parties, shall develop, no later than July 1, 2008, standardized information explaining the rights specified in Section 224.71. The information developed shall be age-appropriate.

- (2) The Office of the Ombudspersons of the Division of Juvenile Justice, the counties, and other interested parties may use the information developed in paragraph (1) in carrying out their responsibilities to inform youth of their rights provided under Section 224.71.
- 224.75. All state juvenile correctional officers and administrators, staff of the Correctional Standards Authority, and juvenile facility officers and probation officers who have regular contact with confined youth, shall receive initial and ongoing training on the rights of youth in juvenile facilities to have fair and equal access to all available services, placement, care, treatment, and benefits, and to not be subjected to discrimination or harassment on the basis of actual or perceived race, ethnic group identification, ancestry, national origin, color, religion, sex, sexual orientation, gender identity, mental or physical disability, or HIV status.
- 224.76. (a) The Department of Corrections and Rehabilitation shall adopt regulations to implement and monitor compliance with this article.
- (b) Each juvenile facility shall adopt a policy prohibiting harassment and discrimination in conformance with this article.
- 224.71. It is the policy of the state that all children in the custody of the Department of Corrections and Rehabilitation, Division of Juvenile Facilities, or in a local juvenile facility, shall have the following rights:
- (a) To live in a safe, healthy, and comfortable environment where he or she is treated with respect.
- (b) To be protected from physical, sexual, emotional, or other abuse, or corporal punishment.
- (c) To receive adequate and healthy food, water, and clothing that is adequate and clean.
- (d) To receive medical, dental, vision, and mental health services.

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(e) To be free of the administration of medication or chemical substances, unless authorized by a physician.

- (f) To contact family members, unless prohibited by court order, and social workers, attorneys, court-appointed special advocates (CASA), and probation officers.
- (g) To have fair and equal access to all available services, placement, care, treatment, and benefits, and to not be subjected to discrimination or harassment on the basis of actual or perceived race, ethnic group identification, ancestry, national origin, color, religion, sex, sexual orientation, gender identity, mental or physical disability, or HIV status.
- (h) To be protected from punitive interference with the daily functions of living, such as eating or sleeping.
- (i) To contact legal counsel, ombudspersons, and other advocates regarding violations of rights, to speak to representatives of this office confidentially, and to be free from threats or punishment for making complaints.
- (j) To make and receive confidential telephone calls from attorneys and send and receive unopened mail from attorneys.
- (k) To participate in religious services and activities of his or her choice.
 - (1) To not be denied food as a disciplinary measure.
 - (m) To be provided with sufficient personal hygiene items.
 - (n) To attend school classes.
 - (o) To attend all court hearings pertaining to them.
- 224.72. (a) Every Division of Juvenile Facilities facility and local juvenile facility shall provide each child who is placed in the facility with an age and developmentally appropriate orientation that includes an explanation of the rights of the child, as specified in Section 224.71, and that addresses the child's questions and concerns.
- (b) Every local juvenile facility shall post a listing of the rights provided by Section 224.71. The Department of Corrections and Rehabilitation, Office of the Ombudsman, shall design posters and provide the posters to each Division of Juvenile Facilities facility subject to this subdivision. The posters in facilities of the Division of Juvenile Facilities shall include the toll-free telephone number of the Office of the Ombudspersons of the Division of Juvenile Justice.

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224.73. (a) The Division of Juvenile Facilities shall ensure the safety and dignity of youth committed to its care. The Division of Juvenile Facilities shall provide care, placement, and services to children in its custody without discriminating on the basis of actual or perceived race, ethnic group identification, ancestry, national origin, color, religion, sex, sexual orientation, gender identity, mental or physical disability, or HIV status.

- (b) Local juvenile facilities shall ensure the safety and dignity of youth in its custody. Local juvenile facility administrators shall provide care, placement, and services to children in the custody of the facilities without discriminating on the basis of actual or perceived race, ethnic group identification, ancestry, national origin, color, religion, sex, sexual orientation, gender identity, mental or physical disability, or HIV status.
- 224.74. (a) The Office of the Ombudspersons of the Division of Juvenile Justice shall do all of the following:
- (1) Disseminate information on the rights of children and youth in the custody of the Division of Juvenile Facilities, as provided in Section 224.71, and the services provided by the office.
- (2) Investigate and attempt to resolve complaints made by or on behalf of children in the custody of the Division of Juvenile Facilities, related to their care, placement, or services.
- (3) Decide, in its discretion, whether to investigate a complaint, or refer complaints to another agency for investigation.
- (4) Upon rendering a decision to investigate a complaint from a complainant, notify the complainant of the intention to investigate. If the office declines to investigate a complain or continue an investigation, the office shall notify the complainant of the reason for the action of the office.
- (5) Update the complainant on the progress of the investigation and notify the complainant of the final outcome.
- (6) Document the number, source, origin, location, and nature of complaints.
- (7) Compile and make available to the Legislature all data collected over the course of the year including, but not limited to, the number of contacts to the toll-free telephone number, the number of complaints made, the number of investigations performed by the office, the number of referrals made, and the number of unresolved complaints.

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(8) Provide a toll-free telephone number for the Office of the Ombudspersons of the Division of Juvenile Justice.

- (b) (1) The Office of the Ombudspersons of the Division of Juvenile Justice, in consultation with the Chief Probation Officers of California, youth advocate and support groups, and groups representing children, families, children's facilities, and other interested parties, shall develop, no later than July 1, 2008, standardized information explaining the rights specified in Section 224.71. The information developed shall be age-appropriate.
- (2) The Office of the Ombudspersons of the Division of Juvenile Justice, the counties, and other interested parties may use the information developed in paragraph (1) in carrying out their responsibilities to inform youth of their rights provided under Section 224.71.
- 224.75. All state correctional officers, staff of the Correctional Standards Authority, and county juvenile facility workers who have daily contact with wards shall receive training on the rights of a child in the custody of the Division of Juvenile Facilities or in a local juvenile facility to have fair and equal access to all available services, placement, care, treatment, and benefits, and to not be subjected to discrimination or harassment on the basis of actual or perceived race, ethnic group identification, ancestry, national origin, color, religion, sex, sexual orientation, gender identity, mental or physical disability, or HIV status.
- 224.76. (a) The Department of Corrections and Rehabilitation shall adopt regulations to implement and monitor compliance with this article.
- (b) Each Division of Juvenile Facilities and local juvenile facility shall adopt a policy prohibiting harassment and discrimination in conformance with this article.
- SEC. 3. If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.